IAIA 2016 10-14 May. Nagoya, Japan

SEA INTEGRATION IN SUSTAINABLE PLANNING FRAMEWORKS

OR

(THE UNEXPECTED VIRTUE OF SEA IGNORANCE)

Umberto Baresi, Karen J. Vella, Neil G. Sipe



#IAIA16 Queensland University of Technology



Houston, we have an SEA problem

Is SEA *really* facilitating sustainable planning?

SEA can *"make the world a greener and more liveable place"* (Thérivel, 2010, p.2)...

... but "appears to fail on its inherent promise" (Bidstrup and Hansen, 2014, p.34)...

...because of the existing gap between theory and practice (Lobos and Partidário, 2014)...

...so that (SA) *"faces marginalisation and or even extinction, plainly reflected by talks of streamlining in the name of efficiency"* (Morrison-Saunders et al., 2014, p.7).

One SEA does not fit all contexts

"no one SEA methodology will apply to all strategic actions and in all socio-political contexts" (Brown and Thérivel, 2000, p.186) SEA is a 'family of tools per se' (Partidário, 2000, p. 655)



Australia, Italy: no countries for SEA?



Comparative study:

- planning system
- use of SEA
- governance

SEA framework:

- External to PPP, compulsory (Italy)
- Integrated in PPP; external for ecological purposes (Queensland, Australia)

All the SEA's men

- Legislators
- Administrators
- Practitioners

Theory
I
Guidance
I
Implementation
↓
Practice

- What we asked:
- tasks
- relationships
- suggestions

The SEA Matrix

- legislation, guidelines
- integration between PPP and SEA
- sustainability goals and indicators
- technical aspects
- participatory aspects
- monitoring phase

Queensland



Issues in Queensland

• Perceived as not useful, not applied

Reasons:

- Elective (with exceptions)
- Costs (higher than benefits)
- Mainly ecological purposes
- Integrated assessment of PPP through State Interest Review
- Monitoring phase not structured

Stakeholders' suggestions (QLD)

Priority 1:

• Improve monitoring to assist local councils

- Link in cyclical way policies, actions, outputs, outcomes
- Lobbying activity by QLD organizations
- Update regional plans
- Strengthen Natural Resource Management plans

Stakeholders' suggestions (QLD)

Priority 2:

• Define sustainability indicators (SI)

- Bring SI in statutory plans
- Guidelines for SI & database organizations
- Learn from previous experiences in QLD

Region Lombardia



Issues in Region Lombardia (R.L.)

SEA perceived as 'bureaucratic impediment'

Reasons:

- Confused division of competences
- Regional authority is passive assessor of SEA
- SEA unfit for local level (scale, finance)
- Poor involvement of stakeholders
- Ineffective estimation of PPP impacts

Stakeholders' suggestions (R.L.)

Priorities:

- Coordinate database management
- Harmonize diverging sets of indicators
- Organize monitoring activities

- Shared indicators
- Revise regional planning law and regional plan
- Regional support to local monitoring

Synthesis



To where from here? The role of stakeholders

Common themes

Sustainability indicators & monitoring:

- Too aspirational indicators
- Operative guidelines
- Responsibilities for implementation

SEA not a facilitator:

- Weak, confused procedure
- Local councillors exposed to developers' interests
- Stakeholders' disengagement

Differences

Legislative power

- Italy: regions define their own SEA model
- Queensland: state/national SEA framework

Planning schemes

- Italy: regional plan with SEA, local plans either (redundant, complex mechanisms)
- Queensland: SEA not mandatory (lack of practice)

Save private SEA: Where to from here?

- QLD: from "developers' friendly" to "sustainability driven"
- QLD: less nebulous
- ITA: less bureaucratic and time consuming

- Stakeholders' engagement (learning cycles)
- Regional level of planning

Thank you all very much





#IAIA16

Queensland

QU

THE UNIVERSITY

OF QUEENSLAND

References

Bidstrup, M., Hansen, A.M., 2014. The paradox of strategic environmental assessment. *Environmental Impact Assessment Review*, 47, pp.29–35.

Brown, A.L., Thérivel, R., 2000. Principles to guide the development of strategic environmental assessment methodology. *Impact Assessment and Project Appraisal*, 18(3), pp.183–189.

Lobos, V., Partidário, M.R., 2014. Theory versus practice in Strategic Environmental Assessment (SEA). *Environmental Impact Assessment Review*, 48, pp.34–46.

Morrison-Saunders, A., Pope, J., Gunn, J.H., Bond, A., Retief, F., 2014. Strengthening impact assessment: a call for integration and focus. *Impact Assessment and Project Appraisal*, 32(1), pp.2–8.

Partidário, M.R., 2000. Elements of an SEA framework - Improving the added-value of SEA. *Environmental Impact Assessment Review*, 20(6), pp.647–663.

Thérivel, R., 2010. Strategic environmental assessment in action. 2nd ed. London: Earthscan.